



Agenda item:

[No 1

Cabinet

On 17 November 2009

Report Title. **Local Development Scheme**

Report authorised by **Niall Bolger, Director of Urban Environment**

Contact Officer : Ismail Mohammed ext 2686

Wards(s) affected: **ALL**

Report for: **Key Decision**

1. Purpose of the report (That is, the decision required)

- 1.1 To seek Cabinet approval for the revised Local Development Scheme (LDS) for Haringey for the preparation of a set of planning policy documents to complement the emerging Core Strategy.

2. Introduction by Cabinet Member (if necessary)

- 2.1 This report is brought to the Cabinet to agree the Local Development Scheme (LDS) that is the project management document for the delivery of the Haringey's Local Development Framework (LDF). There have been number of reviews to the suite of planning policy documents the Council is preparing and the time table for the preparation that accords with the Government Guidance in PPS12. Some of the changes proposed in the LDS are significant that now require a further consideration by the Cabinet before submission.

3. State link(s) with Council Plan Priorities and actions and /or other Strategies:

- 3.1 The Local Development Scheme (LDS) needs to take into account the need to prepare suit of planning policy documents that influence the future developments in the Borough. In accordance with PPS12 Local Spatial Planning, the LDS is the projects management document within the Haringey Local Development

Framework that also aligns with the priorities identified in Haringey's Sustainable Community Strategy (SCS).

- 3.2 The LDS will seek to contribute to achieving the vision in the SCS which is a place for diverse communities that people are proud to belong to, by ensuring that the Council can provide a planning policy framework to deliver this vision.

4. Recommendations

- 4.1 That Members agree to the submission of the Haringey's Local Development Scheme to GLA and GoL for approval.
- 4.2 That Members agree that any amendments required to be made to the Local Development Scheme document to be approved by Lead Member for Spatial Planning Policy in consultation with the Director Urban Environment before finalising the Local Development Scheme for submission and following submission to and comments from the GLA and GoL, to delegate to the Lead Member authority to make any further amendments to the LDS prior to submission to the Secretary of State

5. Reason for recommendation(s)

- 5.1 The Cabinet approval is required to make changes to the Local development Scheme before submission to GLA and GoL.

6 Other options considered

- 6.1 To retain the existing programme, however that would not reflect the changes that are now being envisaged by the Planning Service to deliver an effective LDF for the Borough.

7. Summary

- 7.1 The report set out the Council's project plan for the delivery of the Haringey Local development Framework (LDF). The programme for the delivery of suite of planning policy has been amended to reflect the work programme and the need to review other document that should be also be prepared.
- 7.2 The Council is required to review its Local Development Scheme (LDS) regularly if changes to the project Plan for preparing planning policy document are envisaged. A set of emerging new planning policy documents which can be included in the revised LDS were reported to the Cabinet in April 2009. As a result of consultation with statutory bodies on the LDS and also on the Core Strategy Preferred Options, and the due to the lack of agreement for future directions on Central Leaside Area Action Plan with LB Enfield, further changes have become necessary for the LDS. LDS will be submitted to the Greater London Authority and Government Office for London for their approval.

Background

- 7.3 The Local Development Scheme (LDS) is a project plan, which sets out a work programme for preparing the Local Development Framework. It identifies the planning documents to be prepared, the timetable and milestones for their production, the evidence base required and the resources available. It should be devised with available resources in mind. It also provides a starting point for the community to find out about the Council's planning policies and proposals in respect of a particular area or topic, what plans the Council intends to produce in the future and when they can get involved in this process.
- 7.4 Haringey's current Local Development Scheme was approved by Government Office for London in 2007, and included Development Plan Documents such as the Statement of Community Involvement, Core Strategy, North London Joint Waste Plan, Central Leaside Area Action Plan and a number of Supplementary Planning Documents.
- 7.5 The Annual Monitoring Report monitors progress on the Local Development Framework against the milestones set out in the Local Development Scheme. There has also been progress report to the Cabinet in October 2008. However, in line with planning regulations, if there are documents to be added or removed from the work programme, then this requires a formal revision of the LDS.
- 7.6 The revised Local Development Scheme will need to reflect the changes introduced by the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008. The main change that will affect the Local Development Scheme is the deletion of Regulation 26 Preferred Issues & Options Consultation when preparing Development Plan Documents.
- 7.7 Once a full review of the LDS has been undertaken it will need to be approved for submission to the Greater London Authority and Government Office for London, and be brought into effect immediately upon receiving a notice from either of the above that they do not wish to intervene.
- 7.8 A set of emerging new planning policy documents which can be included in the revised LDS were reported to the Cabinet in April 2009. As a result of consultation with statutory bodies on the LDS and also on the Core Strategy Preferred Options, and the due to the lack of agreement for future directions on Central Leaside Area Action Plan with LB Enfield, further changes have become necessary for the LDS.
- 7.9 The revised LDS will set out a revised timetable for the Core Strategy, and the Joint Waste Plan, and will include new set of documents to meet the new challenges and the emerging issues such as an Area Action Plan for Wood Green and an Supplementary Guidance for Sustainable Design and Construction including decentralised energy capacity in Haringey.

- 7.10 On the basis of profound differences that emerged between the two authorities during the course of the preparation of the joint Central Leaside Area Action Plan LB Enfield decided to terminate the joint working arrangements. Therefore, the Central Leaside AAP needs will to be removed from the LDS.

Revised Local Development Scheme

- 7.8 The details of the progress on the existing Local Development Scheme and the new Development Plan Documents proposed for inclusion in the revised LDS are set out below.

Statement of Community Involvement (SCI)

- 7.9 The SCI sets out the standards for involving local communities in the preparation of Local Development Documents and development control decisions. This was adopted in February 2008. The SCI will be updated to reflect the new regulations and also the new LDS project plan and timetable once the revised LDS is approved.

Development Plan Documents (DPD)

Core Strategy

- 7.10 The Core Strategy will help shape the kind of place Haringey will be in 2020, balancing the needs and aspirations of residents and businesses against strategic development needs. Reflecting the changes in new PPS 12 (2008), Core Strategy will include a plan to indicate how community infrastructure will be delivered. The timetable for the preparation of the Core Strategy will include a revised date for consultation stages, submission date to Secretary of State for Examination in Public and the adoption date. This reflects the changes introduced to the process by The Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008. Please see appendix 1 for the revised timetable.

Joint Waste Development Plan Document

- 7.11 Unitary authorities are required under the Planning and Compulsory Purchase Act 2004 to produce a Waste Development Plan Document for their area. The Council has agreed to prepare a Joint Waste Development Plan Document plan with six other north London boroughs that make up the North London Waste Authority area. The document will provide waste projections and identify the mix and location of waste facilities needed in the sub-region.
- 7.12 The initial key milestones for the document have been met. However, with agreement with all stakeholders involved in the process, a revised timetable is being prepared to allow more assessment of the waste sites identified so far. The revised LDS will reflect these changes. Please see appendix 1 for the draft revised timetable.

Sites Allocations DPD

- 7.14 This document will set out proposals for major development sites in the borough and will contain other site specific policies as appropriate.

Development Control Policies (DPD)

- 7.15 This document will contain borough –wide policies against which planning applications can be assessed. The document will not repeat national or regional policies and the guidance provided via the national planning policy statements. It will focus on policies which will reflect conditions specific to Haringey.

Wood Green Area Action Plan DPD

- 7.16 The Area Action Plan for this Metropolitan Shopping Centre will provide an opportunity to assess the future potential of the centre to promote and expand retail, leisure and commercial uses and to contribute to the future regeneration of this important part of the Borough. The Area action Plan can also improve access and connectivity to the adjoining cultural and heritage area and landmarks. The Area Action Plan will provide the planning policies to deliver and expansion of retail and commercial activities

Supplementary Planning Documents (SPD)

- 7.16 New PPS 12 and the regulations indicate that local authorities do not have to include Supplementary Planning Documents in their LDS. Haringey's 2007 LDS included 5 SPDs – all of which have now been adopted. These are
- Open Space Standards Supplementary Planning Document (adopted in June 2008)
 - Housing Supplementary Planning Document (adopted in October 2008)
 - Tottenham Hale SPD (adopted Oct 2006)
 - Lawrence Road SPD (adopted Oct 2007)
 - Wood Green SPD (adopted Oct 2008)
- 7.17 The revised LDS will contain new Supplementary Planning Documents to support and detail further our planning policies. One of the key SPDs will be the Sustainable Design and Construction and Decentralised Energy Infrastructure SPD. This will provide guidance on design and construction solutions to achieve sustainable buildings and also the effective utilisation of renewable energy and new technologies.
- 7.18 One of the key areas of focus will be decentralised energy networks building upon the work and studies on potential and capacity for site or area- based energy networks. Haringey Council has been successful in securing resources through the Mayor's London Development Agency (LDA) to investigate local energy networks. The LDA support scheme will enable us to build upon existing innovative work in Haringey and will enable Haringey to move towards project feasibility and implementation. The work will also assist with our emerging new planning policies for sustainable design and construction and renewable energy use.

8. Chief Financial Officer Comments

- 8.1 The revenue budget for Urban Environment for 2009/10 includes one-off additional resources of £100k to enable the policy team to deliver all planning documents required for the Local Development Framework. There is no provision for 2010/11.
- 8.2 There is no revenue budget allocated to meet the likely expenditure that will be incurred for the Examination in Public for the LDF document that will be submitted to the secretary of State. This expenditure cover the cost of the appointed Planning Inspector by the Planning Inspectorate and employment of the Programme Manager to manage and administer the Examination in Public stage of the LDF documents from pre-submission to the Planning Inspector's Report. The Programme Manager supports and works with Planning Inspector and is based within the local authority.

9. Head of Legal Services Comments

- 9.1 The review of the Local Development Scheme (LDS) accords with the guidance set out in Para 4.55 of PPS12. The LDS is the appropriate document to review the programme and time-table for preparing the suite of documents for the Local Development Framework.

10. Head of Procurement Comments –[Required for Procurement Committee]

11. Equalities and Community Cohesion Comments

- 11.1 The Local Development Scheme is a project plan for preparing a suite of planning documents which will address equalities and diversity. Each plan document will be subject to a number of assessments during the preparation stage including Sustainability Appraisal and Equality Impact Assessments.

12. Consultation

- 12.1 The Local Development Scheme is a project plan which is not subject to public consultation. Once a revised LDS is submitted to the Greater London Authority and comes into effect, it will be made publicly available at Council's offices and published on the website. Individual Plan documents are subject to public consultation in line with the Statement of Community Involvement. Each plan document will set out the key milestones for public consultation.

13. Service Financial Comments

13.1 There is an allocation of £100K within the Planning Policy budget to support the preparation of suite of document for the Local Development Framework in 2009/10. There is no LDF allocation for 2010/11 and beyond where most of the examination in public costs will arise.

14. Use of appendices /Tables and photographs

14.1 Timetable for Development Plan Documents for 2009 Local Development Scheme

15. Local Government (Access to Information) Act 1985

15.1 Background documents include:

- Haringey's Local Development Scheme, March 2007
- Haringey Local Development Scheme –Progress Report, October 2008
- Haringey Local Development Plan – April 2009
- Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008
- Planning Policy Statement 12: Local Spatial Planning (DCLG, June 2008)

APPENDIX 1

Timetable for Development Plan Documents for 2009 Local Development Scheme

Core Strategy (including Sustainability Appraisal)	
Milestone	Target
Consultation on issues and options	Feb – March 08
Consultation on draft Core Strategy with preferred options	May-June 09
Consideration representations	Jun – July 09
Prepare draft Core Strategy	Aug – Oct 09
Cabinet & Full Council	Jan –Feb 2010
Pre-Submission Consultation	March-April 2010
Consider representations	April – May 2010
Submit to Secretary of State	June 2010
Examination	Sept 2010
Adoption	Jan/Feb 2011

Development Control Policies (including Sustainability Appraisal)	
Milestone	Target
Scoping and developing the evidence base	Oct - Nov 09
Consultation on the DPD	March-April 2010
Consideration representations	May-June 2010
Pre-submission consultation	Oct – Nov 2010
Consider representations	Dec 2010 – Jan 2011
Submit to Secretary of State	Feb 2011
Examination	April – May 2011
Adoption	Sept 2011

Site Allocations (including Sustainability Appraisal)	
Milestone	Target
Scoping and developing the evidence base	Oct - Nov 09
Consultation on the DPD	March-April 2010
Consideration representations	May-June 2010
Pre-submission consultation	Oct – Nov 2010
Consider representations	Dec 2010 – Jan 2011
Submit to Secretary of State	Feb 2011
Examination	April – May 2011
Adoption	Sept 2011

Joint Waste Plan (including Sustainability Appraisal)	
Milestone	Target
Consultation on issues and options	Jan – Feb 08
Consultation on preferred options	Oct 2009
Pre-Submission Consultation	June/July 2010
Submission to the Secretary of State	Oct 2010
Public consultation on submission draft	Oct 2010
Pre-Examination Meeting	Dec 2010
Examination	Feb 2011
Receive Inspector's Report	June 2011
Adoption	Nov 2011

Wood Green Area Action Plan (including Sustainability Appraisal)	
Milestone	Target
Scoping and developing the evidence base	September 2010
Consultation on the DPD	March/April 2011
Consideration representations	May/June 2011
Pre-submission consultation	Oct 2011
Consider representations	Dec 2011
Submit to Secretary of State	Mar 2012
Examination	June 2012
Adoption	Dec 2012